

Message Text

PAGE 01 STATE 085279

11

ORIGIN HUD-02

INFO OCT-01 EUR-25 ADP-00 SCI-06 CEQ-02 AID-20 CIAE-00

COA-02 COME-00 DODE-00 EB-11 EPA-04 INR-10 IO-12 L-03

NSF-04 NSC-10 NSAE-00 PM-09 RSC-01 SS-15 CG-00 HEW-08

DOT-00 AEC-11 INT-08 AGR-20 TRSE-00 PA-03 PRS-01 H-02

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SCI/ EN: GKULICK

EUR/ SES: RPARDON(INFO)

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SCI/ SA: JSAMPAS(INFO)

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FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW

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EO 11652: N/ A

TAGS: SENV, UR, OTRA

SUBJ: US/ USSR AGREEMENT: WRAP UP ON FIRST MEETING OF JOINT
WORKING GROUP ON URBAN ENVIRONMENT

RE STATE 81201

1. FOLLOWING COMMENTARY FOR EMB'S BACKGROUND INFO AND USE AS
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PAGE 02 STATE 085279

APPROPRIATE IN FOLLOW- UP ACTIVITIES IN FUTURE RELATIONS WITH SOV
WORKING GROUP AND IN PREPARATIONS FOR US WORKING GROUP VISIT IN
THE FALL.

2. AS REPORTED REFTEL, VISIT OF SOVDEL AND RESULTS OF JOINT SESSIONS WERE CONSIDERED TO HAVE BEEN GENERALLY RESPONSIVE TO SOV REQUIREMENTS. ESSENTIAL US OBJECTIVES WERE ALSO MET ALTHOUGH EXPECTATION THAT SOVS WERE READY TO AGREE ON SPECIFIC PROJECTS DURING VISIT PROVED PREMATURE. ELEVENTH HOUR INTERJECTION OF ADDITIONAL REVIEW AND CLEARANCE OF US DRAFT PROTOCOL PREVENTED INFORMAL DISCUSSION OF US AND SOV POSITIONS PRIOR TO FORMAL NEGOTIATING SESSIONS. SUCH EARLY PRELIMINARY TALKS WOULD HAVE READILY CONFIRMED SOVDEL' S DETERMINATION AND/ OR LACK OF AUTHORITY TO AGREE TO SPECIFIC PROJECTS DURING VISIT. SOVS ALSO PREFERRED TO MAKE SUCH SPECIFIC AGREEMENTS DURING US VISIT TO USSR THIS FALL, PERHAPS BECAUSE OF NEED FOR BUREAUCRATIC CLEARANCE ON HOME TURF. ALTHOUGH AT TIMES SHEVELEV (SOLID WASTE MANAGEMENT SPECIALIST) AND BORDUKOV (TRANSPORTATION SPECIALIST) APPEARED TO BE WILLING AGREE TO SPECIFIC PROJECT PROPOSALS, KUDRYAVTSEV CLEARLY OVERRULED THEM AND INSISTED ON POSTPONEMENT OF SUCH SPECIFICS UNTIL US TEAM COMES TO MOSCOW. KUDRYAVTSEV ALSO SEEMED TO LABOR UNDER IMPRESSION THAT BEFORE SPECIFIC PROJECTS COULD BE AGREED ON, THEY HAD TO BE SUBMITTED TO JOINT COMMITTEE (FEDEROV- TRAIN LEVEL) FOR APPROVAL AS PART OF PROGRAM FOR 1974. ALTHOUGH WE MENTIONED THAT THIS WAS NOT OUR UNDERSTANDING, BUT RATHER THAT MEMORANDUM OF IMPLEMENTATION HAD GIVEN WORKING GROUPS GO AHEAD, KUDRYAVTSEV REMAINED ADAMANT APPARENTLY BECAUSE HE FELT HE DID NOT HAVE ADEQUATE INTERAGENCY AUTHORIZATION AT THIS STAGE. IF WA ALSO AT HIS INSISTENCE THAT PROTOCOL STATEMENT ON EXCHANGE OF INFORMATION WITH OTHER NATIONS AND INTERNATIONAL ORGANIZATIONS WAS COUCHED IN TERMS OF RECOMMENDATION TO JOINT COMMITTEE RATHER THAN CLEAR- CUT AGREEMENT OF JOINT WORK GROUP TO THIS EFFECT. HE ALSO INSISTED ON STRICT RECIPROCITY OF GROUP VISITS AND POLITELY BUT FIRMLY REJECTED US PROPOSAL TO SEND SMALL ADVANCE PARTY THIS SUMMER. " ONLY ONE DEL FROM EACH SIDE IN 1973." HE SAID USDEL SHOULD PROBABLY NOT EXCEED EIGHT. ALTHOUGH LAST- MINUTE HASSLE ON TRANSLATION OF RUSSIAN VERSION BY SOV EMB CAUSED SOME FAST FOOTWORK AND PRESSURE DURING LAST NEGOTIATING SESSION MORNING OF APR 27, SESSIONS CONCLUDED IN FRANK AND AMICABLE ATMOSPHERE. SECRETARY LYNN' S PERSONAL FAREWELL AT CONCLUSION OF PROTOCOL SIGNING ALSO GAVE GRACE NOTE TO VISIT OF SOVDEL.

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PAGE 03 STATE 085279

K IN ADDITION, HUD REP IN NEW YORK PROVIDED TRANSPORTATION TO AIRPORT AND MET BRIEFLY WITH SOVDEL AT HOTEL PRIOR TO GROUP' S DEPARTURE EVENING OF APR 29.)

3. SOVDEL PAID COURTESY CALL ON CEQ CHAIRMAN TRAIN ON APR 24, AND HE ALSO PARTICIPATED IN GROUP' S VISIT TO COLUMBIA, MARYLAND ON APR 25.

4. PRESS COVERAGE WAS MINIMAL PRIMARILY BECAUSE OF SOV REQUEST FOR DELAYED PRESS RELEASE (APR 25) AND KUDRYAVTSEV' S APPARENTLY POOR IMPRESSIONS OF HIS DEALINGS WITH PRESS DURING AN EARLIER VISIT TO US AND CANADA. ARTICLES ON SOVDEL' S TOUR OF COLUMBIA

MADE WASHINGTON POST AND NEW YORK TIMES, WITH POST'S ARTICLE UNFORTUNATELY MISREPRESENTING KUDRYAVTSEV AS CYNICALLY AND FLIPPANTLY CRITICAL OF COLUMBIA FOUNDERS' MOTIVES AND ACCOMPLISHMENTS.

BRIEF ARTICLES ALSO APPEARED IN ATLANTA AND SAN FRANCISCO, AND BALTIMORE TV STATION CARRIED BRIEF FILM CLIP ON COLUMBIA VISIT. USIA/VOA AND TASS COVERED PROTOCOL SIGNING APR 27 AND ALSO INTERVIEWED KUDRYAVTSEV. NEWS PHOTO NEWS ALSO COVERED FOR SOVIET LIFE MAGAZINE.

5. IN ADDITION TO PREARRANGED CONTACTS WITH PRIVATE SECTOR PER SOVS ADVANCE REQUEST (E. G., WITH SCAVANGER COMPANY IN SAN FRANCISCO), GROUP ALSO MET SOCIALLY WITH PROMINENT BUSINESSMEN AND LOCAL AND STATE OFFICIALS, INCLUDING MAYOR WASHINGTON AT THE WATERGATE APARTMENT OF MR AND MRS CARL SHIPLEY. (MRS SHIPLEY IS VICE CHAIRMAN OF CITIZENS ADVISORY COUNCIL ON HISTORIC PRESERVATION.)

SHEVELEV AND ROMAS ALSO MADE AN UNSCHEDULED TRIP TO HARRISBURG, PA., ON APR 24 TO MEET WITH AND BE BRIEFED BY GARNETT, FLEMING ET AL, CONSULTING ENGINEERS WHO DEMONSTRATED SOLID WASTE DISPOSAL MANAGEMENT SYSTEMS CAPABILITIES OF THEIR FIRM. THIS SIDE TRIP WAS ARRANGED AT INITIATIVE OF GARNETT REP WITH SOV EMB.

6. SOVDEL WAS ABLY AND FIRMLY LED BY KUDRYAVTSEV WHO ALSO RETAINED OBVIOUS SPIRIT OF CAMARADERIE AMONG GROUP. CHAIRMAN DEFERRED TO SHEVELEV AND BORDUKOV ON SUBSTANTIVE MATTERS CONCERNING THEIR SPECIALITIES AS APPROPRIATE. ZAICHENKO (MIN OF HEALTH) WAS LEAST COMMUNICATIVE. ROMAS PERFORMED VERY WELL AS ESCORT-INTERPRETER MEMBER OF TEAM. STATE ESCORT-INTERPRETER REMARKED THAT
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PAGE 04 STATE 085279

GROUP WAS ONE OF THE MOST RELAXED AND PLEASANT HE HAS WORKED WITH.

7. NEXT STEPS: (1) PER PROTOCOL EACH SIDE IS TO PROVIDE LIST OF PERSONS AS FOCAL POINTS FOR EXCHANGE OF PUBLICATIONS, ETC., ON ROUTINE BASIS. (IN THIS REGARD KUDRYAVTSEV SAID HE HAD NOT RECEIVED ALL OF THE PUBLICATION PACKAGES (13) US SIDE HAD SENT BACK IN JANUARY. WE ASSUME EMB FORWARDED THIS MATERIAL AS RECEIVED. ROMAS OPINIONED PRIVATELY THAT PERHAPS MATERIAL HAD BEEN DIVERTED IN GOSSTROY'S LABYRINTH. HE WAS GIVEN COPY OF LIST OF TRANSMITTALS. (2) ALTHOUGH KUDRYAVTSEV INSISTED ON STRICT RECIPROCITY OF EXCHANGES OF GROUPS, IF OPPORTUNITY ARISES EMB MAY QUERY KUDRYAVTSEV ON THIS POINT AFTER HE HAS HAD TIME TO MAKE HIS REPORT AND TOUCH BASE WITH OTHER AGENCIES INVOLVED IN HIS WORKING GROUP. WE WOULD LIKE SOVS TO EVENTUALLY AGREE ON SEPARATE VISITS OF EXPERTS ON EACH SUB-TOPIC, E. G., NEW COMMUNITIES. IN THIS CONNECTION OF RECIPROCITY IT SHOULD BE NOTED THAT ALTHOUGH US HAS SENT KUDRYAVTSEV 13 PACKAGES OF PUBLICATIONS, SOV SIDE HAS NOT YET SENT US ANY BACKGROUND INFO WHATSOEVER ON SUBJECTS OUTLINED UNDER SECTION IV OF SEPT MEMORANDUM. (3) IN CONNECTION WITH US RETURN VISIT KUDRYAVTSEV SAID HE HAD

NOT YET CONSIDERED WHICH SOV CITIES OTHER THAN THOSE MENTIONED
IN SEPT MEMORANDUM SHOULD BE VISITED BY USDEL. WOULD APPRECIATE
POST' S AWARENESS TO KEEP THIS OPEN MATTER UNTIL US WORKING
GROUP PROVIDES YOU WITH NAMES OF SOV CITIES WHICH MIGHT BE
MORE WORTHWHILE FOR US OBSERVATION. WOULD ALSO APPRECIATE
EMB' S ASSISTANCE IN KEEPING SOV AWARENESS OF OUR INTEREST IN
OBSERVATION OF CONSTRUCTION AND SOLID WASTE TECHNOLOGIES IN
PERMAFROST AREAS. KUDRYAVTSEV WAS CORDIAL ABOUT THIS TOPIC
BUT SOMEWHAT EVASIVE OR NON- COMMITTAL ABOUT EARLY CONSIDERATION.
HE SEEMED TO FEEL THAT THIS WAS A SUBJECT WHICH SHOULD BE
CONSIDERED LATER, IN 1974, AND SEPARATELY; HE CLEARLY REGARDED
IT AS OUTSIDE HIS COMPETENCE. AGAIN THIS POSITION MAY REFLECT
LACK OF APPROPRIATE CLEARANCES IN MOSCOW. EMB' S IMPRESSIONS
ON THIS POINT ON NEXT CONTACT WITH KUDRYAVTSEV WOULD BE APPRECIATED.
(4) FINALLY ALL US AGENCIES CONCERNED TAKE OPPORTUNITY TO EXPRESS
APPRECIATION FOR EMB' S EXCELLENT BACKSTOPPING AND COORDINATION
OF EFFORTS TO MAKE SOVDEL VISIT RESPONSIVE TO SOV AND US
INTERESTS.
RUSK

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